2015

Annual Report of the Status of Condition A: Wetland Mitigation

SAN ONOFRE NUCLEAR GENERATING STATION (SONGS) MITIGATION PROGRAM







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1.0 Executive Summary

Condition A of the San Onofre Nuclear Generating Station's (SONGS) coastal development permit (CDP) requires Southern California Edison (SCE) and its partners to construct or substantially restore a minimum of 150 acres of tidal wetlands, excluding buffer zone and transition, as partial mitigation for the projected reductions in populations of adult fish throughout the Southern California Bight due to operations of the power plant. San Dieguito Lagoon, located in northern San Diego County was chosen as the wetland mitigation site. Construction of the San Dieguito Wetlands Restoration Project began in September 2006 and was completed in September 2011. The success of the San Dieguito Wetlands Restoration Project in satisfying the mitigation requirements is based on its ability to meet the physical and biological performance standards provided in the SONGS coastal development permit. Annual monitoring is required to determine whether the restoration project has met these standards. Monitoring also tracks ecosystem development and identifies opportunities for adaptive management. The monitoring is overseen by the California Coastal Commission (CCC) and is done independently of SCE. This report summarizes the fourth year of post-construction monitoring done in 2015.

During 2015, the development of vegetation continued to be promising in some areas, particularly along the border of the basin (module W1) west of the I-5 freeway. About 20.000 cordgrass individuals were planted widely throughout the restoration site with the latest planting effort taking place in November 2011. For the first couple of years following planting, cordgrass performed poorly. However, cordgrass has expanded over the past three years and now occupies approximately 2.5 acres of constructed low intertidal habitat. Although saltmarsh vegetation is becoming established in some portions of the wetland, the development of vegetation has remained sparse in other areas, particularly in modules W2/3, located adjacent to the San Dieguito River west of the I-5 freeway. Vegetation has been slow to establish in these modules through natural recruitment except at the lowest tidal elevations or in depressions. Extensive plantings of pickleweed and other species at higher tidal elevations in 2009 were unsuccessful. Modules W2/3 were initially graded by design to a high elevation to achieve high salt marsh habitat. However, these high areas were inundated by the tides infrequently, and with little change in elevation over distances exceeding 100m, tidal waters remaind on the surface where evaporation contributed to high soil salinities that were probably detrimental to plant establishment. SCE was aware of the problem and portions of these modules were re-graded in March 2014 to lower elevations and increase the slope to improve tidal inundation and drainage. Pickleweed appears to be colonizing these re-graded areas, which is encouraging, but vegetation remains sparse in areas that were not re-graded lower.

The restored wetland is continuing to support salt marsh vegetation, birds, fish, invertebrates, and eel grass (*Zostera marina*) and did so even during construction. During monitoring surveys in 2015, 93 species of birds were recorded. The five most abundant species were American Wigeon, Semipalmated Plover, Least Sandpiper, Western Sandpiper, and Lesser Scaup. Examples of other sampled species that were present but uncommon in surveys include Bonaparte's Gull, Pacific Loon, Snowy Plover, and three rails, the Virginia Rail, Sora, and Ridgeway's (Light-footed Clapper) Rail that are typically secretive in marsh vegetation. During monitoring surveys in 2015, 19 species of fish were recorded. The five most abundant taxa included juvenile Gobies, juvenile Silversides (which comprises Topsmelt, Jacksmelt, and Grunion), Arrow and Shadow Gobies, and small Spotted Sand Bass. A promising development is that the Yellowfin Goby, a non-native species among the top 5 most abundant species in 2013, was not abundant in 2014 or 2015. Examples of other sampled taxa included Bay Pipefish, California Needlefish, Diamond Turbot, California Halibut, Bat Ray, and Pacific Sardine. Sixty-nine taxa of macroinvertebrates were recorded. Four of the five most abundant taxa were small worms. Larger sampled taxa included several species of clams, snails, and crustaceans.

The success of the San Dieguito Wetlands in meeting the mitigation requirement for a given year is based on its ability to meet the physical and biological performance standards provided in the SONGS permit. The San Dieguito Wetlands Restoration Project satisfied four of five of the absolute standards. These included standards pertaining to Topography, Tidal Prism, Plant Reproductive Success, and Exotic Species. The absolute standard not yet met pertains to Habitat Areas, primarily due to the underperformance of vegetation cover. The restored wetland did not meet the requirement for the relative standards, which requires that as many of relative standards be met in the San Dieguito Wetlands as are met in the lowest performing reference wetlands. In 2015, 12 of 15 (80%) of the relative standards were met in the San Dieguito Wetlands compared with 85.7% of standards met by the lowest performing reference wetlands (Mugu Lagoon, Carpinteria Salt Marsh). The three relative standards that were not similar in San Dieguito Wetlands compared with the reference wetlands pertained to vegetation cover, and macro-invertebrate density in Main Channel and Tidal Creek habitats. The poor plant development in modules W2/3 was largely responsible for the less encouraging results for vegetation cover in the restored site in 2015. The reason for the less encouraging results for macro-invertebrates is unknown at present, but may be related to differences in soil properties (e.g., organic matter content, grain size) between the restored wetland and reference wetlands or a requirement for more time for the invertebrates to become established.

The SONGS permit also has special requirements for the Biological Communities standards that pertain to birds, fish, and macro-invertebrates. These standards are evaluated as a subset of the relative performance standards and require that the San Dieguito Wetlands perform at least as well as the lowest performing reference wetland within four years. San Dieguito Wetlands did not meet this requirement due to the under performance of invertebrate density in the main channels and tidal creeks compared to the reference wetlands.

In order to receive mitigation credit for a given year, the wetland restoration project must meet all of the Absolute Standards and as many of the Relative Standards as the poorest performing reference wetland. So far, the San Dieguito Wetlands has yet to meet the absolute standard for Habitat Areas and has failed to meet the Relative Standard requirement in 3 out of 4 years, and the Biological Communities requirement in year 4, due to the underperformance of macro-invertebrate densities in tidal creeks and main channels relative to the reference wetlands. Despite many encouraging signs that the wetland in providing habitat and food chain support for wetland plants and animals, it has not yet satisfied the performance success criteria in the SONGS permit and has not yet received mitigation credit.

On-going activities and future plans moving forward include continued performance monitoring in 2016 as required by the SONGS permit and further analysis of existing data to

assist in determination of the mechanisms underlying the underperformance of macroinvertebrate densities and vegetation cover. Coastal Commission staff and SCE will be consulted regarding next steps to address the under performance of vegetation cover and invertebrate densities to bring the project into compliance with the SONGS permit.

2.0 Introduction

2.1 Purpose of Report

This report focuses on Condition A of the San Onofre Nuclear Generating Station's (SONGS) coastal development permit (6-81-330-A), which pertains to mitigation for SONGS impacts to fish populations in the Southern California Bight. Southern California Edison (SCE) and the California Coastal Commission (CCC) have clear and distinct roles in the implementation of Condition A. Under the condition, SCE is required to construct or substantially restore a minimum of 150 acres of tidal wetlands, excluding buffer zone and transition habitat. The CCC is to provide scientific oversight and monitoring of the wetland mitigation project that is independent of SCE. This report presents the results from the CCC's monitoring of the SONGS wetland mitigation project (hereafter referred to as the San Dieguito Wetlands) during 2015 (the fourth year following completion of construction of the wetland) and summarizes the status of the project's progress towards compliance with Condition A of the SONGS permit.

2.2 Background

<u>SONGS Operations</u>: In 1974, the California Coastal Zone Conservation Commission issued a permit (No. 6-81-330-A, formerly 183-73) to SCE for Units 2 and 3 of the San Onofre Nuclear Generating Station (SONGS). SONGS is located on the coast in north San Diego County. Construction of SONGS Units 2 and 3 was completed in 1981. Operation of Units 2 and 3 began in 1983 and 1984, respectively. The SONGS Unit 2 and 3 reactors are cooled by a single pass seawater system and have separate intake lines, each 18 feet in diameter that are located in about 30 feet of water offshore of the power plant. The volume of water taken in each day by these two intake lines when Units 2 and 3 are fully operational is about 2.4 billion gallons.

The water taken in is heated to approximately 19°F above ambient in the plant and then discharged through an extensive diffuser system designed to dissipate the heat. The discharge pipe for Unit 2 terminates 8,500 feet offshore, while the discharge pipe for Unit 3 terminates 6,150 feet offshore. The last 2,500 feet of the discharge pipes for Units 2 and 3 consist of a multi-port diffuser that rapidly mixes the cooling water with the surrounding water. The heated cooling water kills fish eggs, larvae and small immature fish taken into the plant. The mortality of these young stages of fish is responsible for the substantial impact of adult nearshore fish in the southern California. To cool the discharge water, the diffusers draw in ambient seawater at a rate about ten times the discharge flow and mix it with the discharge water. The surrounding water is swept up along with sediments and organisms and transported offshore at various distances. Mixing caused by the diffuser system results in the formation of a turbid plume in the vicinity of the San Onofre kelp forest, which is located adjacent to the two diffuser lines. These discharge effects are responsible of the substantial impact on kelp forest habitat down coast of the diffusers.

Neither Units 2 and 3 of SONGS are currently producing power. Unit 2 was shut down in early January 2012 for routine refueling and replacement of the reactor vessel head. On January 31, 2012, Unit 3 suffered a small radioactive leak largely inside the containment shell, with a very small release to the environment below allowable limits, and the reactor was shut down per standard procedure. On investigation, both units were found to show

premature wear on over 3,000 tubes, in 15,000 places, in the replacement steam generators that were installed in 2010 and 2011. A decision to shutdown was made on June 7, 2013 and a certification of permanent cessation of power operations was issued on July 22, 2013. The operating license was modified to "possession" only and SCE is now longer authorized to operate the reactors or place fuel in the reactors. Since the shutdown, the flow in each unit has been reduced to about 49 million gallons per day or roughly 4% of the normal operating flow (D. Kay, SCE, pers. com.).

<u>SONGS Impacts</u>: A condition of the SONGS permit required study of the impacts of the operation of Units 2 and 3 on the marine environment offshore from the San Onofre power plant and mitigation of any adverse impacts. The impact assessment studies found that the SONGS cooling water system for Units 2 and 3 had major adverse impacts to living marine resources, which included:

- Projected reductions in populations of adult fish throughout the Southern California Bight based on losses of fish eggs, larvae, and immature fish entrained by the cooling water intakes and killed inside the power plant.
- Measured reductions in local populations of adult fishes caused by the mortality of fish impinged against the cooling water screens inside the power plant.
- A substantial reduction in the size of the giant kelp forest and its associated community adjacent to the SONGS diffusers.

<u>Mitigation Requirements</u>: As a result of the impact studies, the CCC added new conditions in 1991 to requiring SCE an its partners to mitigate the adverse impacts of the power plant on the marine environment. These measures include: (1) create or substantially restore at least 150 acres of southern California wetlands as out-of-kind mitigation for the losses of immature fish (Condition A), (2) install fish barrier devices at the power plant to reduce the losses of adult fish impinged and killed in the plant (Condition B), and (3) construct a 300acre kelp reef as in-kind mitigation for the loss of giant kelp forest habitat (Conditions C). The 1991 conditions also required SCE to provide the funds necessary for CCC to contract marine scientists to perform technical oversight and independent monitoring of the mitigation projects (Condition D). In 1993, the CCC added a requirement for SCE to partially fund construction of an experimental white sea bass hatchery. Due to the experimental nature of the hatchery, the CCC did not assign mitigation credit to its operation.

In April 1997, the Commission revised Condition A to allow the permittee to meet its 150acre wetland acreage requirement by receiving up to 35 acres enhancement credit for the permittee's permanent maintenance of an open inlet that will produce continuous tidal flushing at San Dieguito Lagoon.

The CCC also confirmed in April 1997 its previous finding that independent monitoring and technical oversight was required in Condition D to ensure full mitigation under the permit. Condition D requires SCE and its partners to fund scientific and support staff retained by the CCC to oversee the site assessments, project design and implementation, and monitoring activities for the mitigation projects. Scientific expertise is provided to the CCC by a small technical oversight team hired under contract. The technical oversight team members include three Research Biologists from UC Santa Barbara: Steve Schroeter, Ph.D., marine ecologist, Mark Page, Ph.D., wetlands ecologist (half time), and Dan Reed, Ph.D., kelp

forest ecologist (half-time). In addition, a science advisory panel advises the CCC on the design, implementation, monitoring, and remediation of the mitigation projects. Current science advisory panel members include Richard Ambrose, Ph.D., Professor, UCLA, Peter Raimondi, Ph.D., Professor, UC Santa Cruz, and Russell Schmitt, Ph.D., Professor, UC Santa Barbara. In addition to the science advisors, the contract program staff is aided by a team of field assistants hired under a contract with the University of California, Santa Barbara to collect and assemble the monitoring data. The contract program staff is also assisted on occasion by independent consultants and contractors when expertise for specific tasks as needed. The CCC's permanent staff also spends a portion of their time on this program, but their costs are paid by the CCC and are not included in the SONGS budget.

3.0 Project Description

The CCC decided that the goal of out-of-kind compensation for adverse effects on fish populations in the Southern California Bight due to SONGS operations will most likely be met if the wetland mitigation project: (1) is located near SONGS, but outside its influence to ensure that the compensation for lost resources will occur locally rather than at a distant location far from the impacts (Fig. 3.0.1), (2) creates or substantially restores 150 acres of wetlands, and (3) performs for a period of time equal to the operating life of SONGS Units 2 & 3.



Figure 3.0.1. Locations of SONGS, the impact site, San Dieguito Lagoon, site of the San Dieguito Wetlands Restoration Project, and three wetlands that are used as reference sites to evaluate the performance of the restoration project: Carpinteria Salt Marsh, Mugu Lagoon, and Tijuana Estuary.

3.1 Wetland Restoration Design and Construction Timetable

The restoration project included excavation and grading to create intertidal salt marsh, mudflat, and subtidal basin habitats (Fig. 3.1.1). In addition, four nesting sites were constructed, which were not part of the SONGS mitigation requirement. Disposal sites received most of the over 2 million cubic yards of material excavated during construction of the wetland.

Construction began in September of 2006 with most excavation and grading completed by the end of 2008 (Fig. 3.1.2, 3.1.3ab). Construction of the large subtidal and intertidal basin (44 acres) in Area 2A west of Interstate 5 commenced in December 2006 and was completed with the opening to tidal exchange in January 2008. Construction of wetland habitat commenced in other areas within the restoration site in April 2007. This included modules on the east side of Interstate 5, both north (Area 3) and south (Area 2B) of the San Dieguito River that were graded to create high and middle salt marsh and intertidal mud flat habitat. Excavation and grading, including the construction of tidal creek networks, was completed in Area 3 and these areas were opened to tidal exchange in December 2008. Excavation and grading of Area 2B was also completed in December 2008. Initial grading of

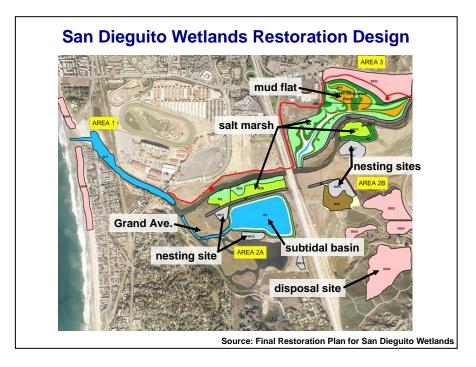


Figure 3.1.1. The design plan view of the restoration project that was approved by the CCC. The project included the creation of tidal salt marsh, indicated by shades of green, mudflat, indicated by the light brown, and subtidal basin, indicated by blue. In addition, four nesting sites, shown in gray, were constructed, which were not part of the SONGS mitigation requirement. The areas in pink are disposal sites. Dark gray linear features are berms along the effective flow area of the San Dieguito River. The yellow boxes that indicate Areas 1, 2a, 2b, and 3 pertain to the staging of construction activities.

Modules W2/3 (Fig. 3.1.2) in Area 2A were completed in February 2008 with tidal creek

extensions added in November 2010 to the originally constructed linear channels. This area was re-graded again in March 2014 to lower the elevation of the marsh plain and improve drainage to facilitate the development of marsh vegetation. The construction of additional wetland acreage ("Grand Avenue") was completed in February 2011.

Following excavation and grading, portions of the restoration project were planted with salt marsh plants. Planting of selected species (largely pickleweed) in high marsh habitat occurred in January/February 2009. Test planting of cordgrass in the low marsh occurred in 2009. Planting of cordgrass throughout the restoration was done following final inlet channel dredging, which was completed in September 2011.

Material excavated from the construction site was deposited in upland disposal sites within the project area. Berms designed to constrain storm runoff were completed in February 2009 along the boundary of the effective flow area of the San Dieguito River (Fig. 3.1.1). Maintenance dredging of the inlet was conducted in November 2015.

		W4/W16	
Start date	September 2006		
Project Task	Completion Date	W2/W3	
Construction: All modules	November 2010	W5/W10	
Additional wetland (Grand Ave)	February 2011	Grand Ave. W1	
Re-grading of W2/W3	March 2014		
Planting:	November 2008, 2009, 2011	Initial excavation of basin (W1)	
Final inlet dredging	September 2011		
Maintenance inlet dred	ging November 2015		

Timeline

VALA DALA C

Figure 3.1.2. Construction timeline for the San Dieguito Wetlands Restoration Project.



Figure 3.1.3a. Satellite view of the project site before excavation and grading. Highlighted is the San Dieguito River and adjoining ruderal upland, including the site of an old WWII dirigible airfield, old agricultural fields, and visible at the bottom of the image, a portion of the Fish and Game Basin constructed in 1978.



Figure 3.1.3b. During construction, the ruderal areas and old agricultural fields were excavated and graded to create the planned intertidal and subtidal wetland habitats of the restoration project.

Following construction, annual monitoring is required to evaluate the physical and biological performance standards provided in the SONGS coastal development permit. Monitoring also tracks ecosystem development and identifies adaptive management opportunities pertaining to the physical and biological functioning of the wetland. Independent monitoring is conducted by scientists from UCSB with advice from the Science Advisory Panel.

3.2 Status update of the San Dieguito Wetlands Restoration Project

Below is a general review of the status of the San Dieguito Wetlands Restoration Project for 2015.

<u>Salt marsh vegetation</u>: A high cover of salt marsh vegetation is characteristic of relatively undisturbed, natural tidal wetlands in the region. Vegetation provides habitat for invertebrates as well as nesting and foraging habitat for birds, including the state threatened Belding's Savannah Sparrow and the federally endangered Ridgeway's (formerly the Light Footed Clapper) Rail. The San Dieguito Wetlands Restoration entailed the grading of 92 acres to tidal elevations expected to support high, mid, and low marsh vegetation. Pickleweed (*Salicornia virginica*) and other species are expected to become established in the mid and high marsh. Cordgrass (*Spartina foliosa*) is expected to become established in low marsh.

About 20,000 cordgrass plants were planted widely throughout the restoration site with the latest planting in November 2011 (Fig. 3.2.1). For the first couple of years following planting, cordgrass performed poorly (Fig. 3.2.2a).

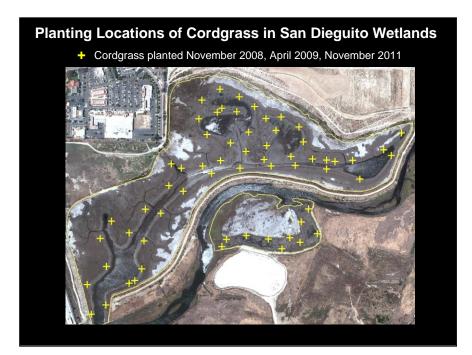


Figure 3.2.1. Planting locations, indicated by the yellow crosses in the portion of the wetland on the east side of freeway where most of the planting occurred.

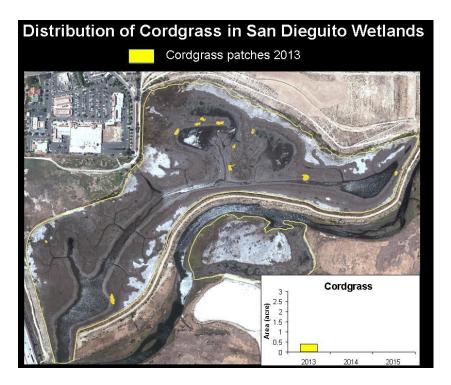


Figure 3.2.2a. The distribution and size of cordgrass patches that became established in the portion of the restoration site on the east side of the freeway in 2013.

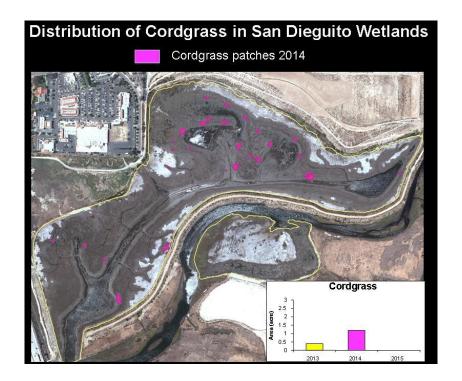


Figure 3.2.2b. The distribution and size of cordgrass patches on the east side of the I-5 freeway in 2014.

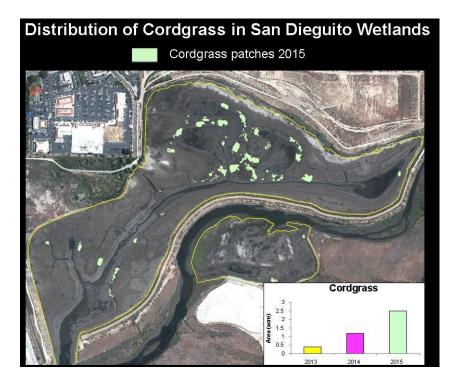


Figure 3.2.2c. The distribution and size of cordgrass patches on the east side of the I-5 freeway in 2015.

However, cordgrass establishment has become more promising in years subsequent to the 2011 plantings (Figs. 3.2.2b,c). The distribution and size of cordgrass patches expanded from 2013 through 2015 and now encompasses about 2.5 acres of the restored site (Fig. 3.2.2c).

While the development of vegetation has been promising in some areas, it has under performed in other portions of the restoration site, most noticeably on the west side of the freeway in modules W2/3. In the upper right panel of Figure 3.2.3, taken in March 2013, pickleweed has colonized the lower elevations of module W2/3, while the higher elevations remained bare. Monitoring suggested that high elevation of the marsh plain and poor drainage were the cause of sparse vegetation in this area. SCE was aware of this problem, and the area was re-graded in March 2014 to lower the elevation of the marsh plain to increase the frequency of inundation, and re-contoured to improve drainage. In the lower right panel of Figure 3.2.3, it is evident that this area is now wetted by lower high tides. Vegetation is colonizing re-graded areas, but is still sparsely distributed, especially in areas that remain at higher elevations.

Salt Marsh Vegetation Adaptive Management

- Monitoring identified high tidal elevation and poor drainage as the cause of sparse vegetation in portions of the restoration site.
- SCE re-graded some of these areas lower in March 2014 to increase tidal inundation and improve drainage.
- Vegetation is colonizing the regraded areas but is still sparsely distributed.



San Dieguto Wetlands Modules W2/3

Figure 3.2.3. Panel on the upper right shows recruitment of vegetation at lower tidal elevations in module W2/3. However, vegetation cover had not spread onto the high marsh plain, which remained sparsely vegetated in March 2013. Panel on the lower right shows this area in March 2016. Re-grading in March 2014 lowered the elevation of the marsh plain to generally < 3.5' NGVD and re-contoured the surface to improve drainage.

<u>Birds, fish, macro-invertebrates and eelgrass</u>. During monitoring surveys in 2015, 93 species of birds were recorded compared with 97 species the previous year. Three of the top five most abundant species in 2015 were also among the top five most abundant species in 2014 and included the shorebirds, Western and Least Sandpiper, and a duck, the American Widgeon (Fig. 3.2.4). During monitoring surveys in 2015, 19 taxa of fish were recorded, the same number as recorded in 2014. The five most abundant groups in both years included juvenile gobies (too small to identify to genus), unidentified larval fish (largely members of the Silverside family that includes Topsmelt, Jacksmelt, and Grunion, which are difficult to distinguish when small), and Arrow Goby (Fig. 3.2.5). A promising development is that Yellowfin Goby, a non-native species among the top 5 most abundant species in 2013, was not abundant in 2014 or 2015.

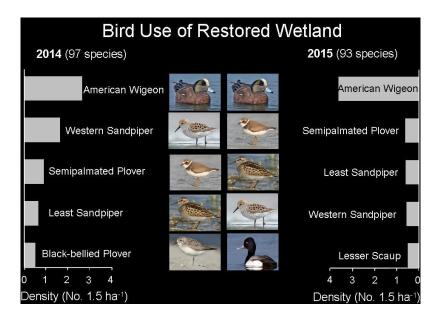


Figure 3.2.4. The top five most abundant bird species using the restored wetland in 2014 and 2015.

During surveys in 2015, 69 taxa of macro-invertebrates were recorded compared with 45 taxa the previous year. Four of the five most abundant taxa were small worms in both years (Fig. 3.2.6). These small invertebrates are important food for larger invertebrates such as crabs, and for fish and birds. Eelgrass, which provides habitat for invertebrates and fish, recruited to the inlet channel and the entrance to the W1 basin prior to the final inlet opening in September 2011. Eelgrass impacted by final inlet channel construction was transplanted to W1 in January 2011. There has been considerable recruitment and expansion of eelgrass in W1, and it now covers most (80%) of the bottom of the basin (W1) and extends east of the I-5 freeway and into subtidal areas in the W4 module.

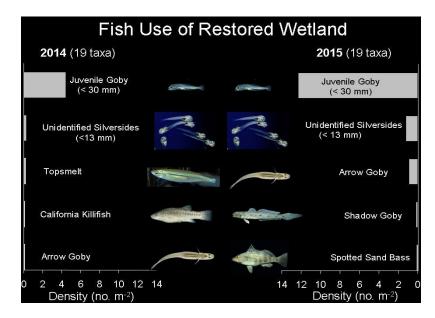


Figure 3.2.5. The top five most abundant fish using the restored wetland in 2014 and 2015.

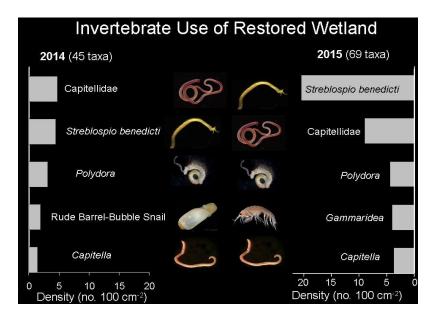


Figure 3.2.6. The top five most abundant invertebrate taxa using the restored wetland in 2014 and 2015.

3.3 On-going Management Tasks

There are important on-going management tasks associated with ensuring that the restoration project is successful. One task concerns inlet maintenance. Inlet closure interrupts tidal flushing and can adversely affect dissolved oxygen concentration in the lagoon. Low dissolved oxygen concentrations can lead to invertebrate and fish kills. In addition, partial blockage of the inlet by sand can affect drainage during low tides, resulting in adverse effects to cordgrass, which requires good tidal flushing and cannot tolerate continued submergence. SCE has an inlet maintenance plan that will keep the inlet open to avoid degradation in water quality, ponding, and loss of biological resources (Elwany et al. 1998). The inlet was dredged in November 2015 to remove built-up sand that could impede tidal flushing and reduce the tidal prism (Fig. 3.2.7). Another on-going management task pertains to the control of non-native plants, which are present around the edges of the restoration site. Some non-native species such as Tamarisk and Crystalline Iceplant can tolerate high soil salinity and could move into the restoration site (Fig. 3.2.8). SCE currently has an active weed abatement program to control weeds on the berms and disposal sites.



Figure 3.2.7. Dredging of the inlet at San Dieguito Wetlands in November 2015 to maintain tidal flushing and the tidal prism.



Figure 3.2.8. Tamarisk is a non-native plant that can invade salt marsh habitat. Crystalline iceplant is tolerant of salty soils and abundant in some areas on berms surrounding the restored wetland.

3.4 Summary and Key Findings for 2015

- The restored San Dieguito Wetlands have been colonized by salt marsh vegetation, invertebrates, fish, and eelgrass.
- The acreage of cordgrass continues to increase and marsh vegetation is colonizing previously bare areas although still sparsely distributed in portions of the wetland.
- A large number of bird species continue to use the restored wetland.
- The restoration site is currently providing habitat for endangered and economically important species.
- On-going management tasks important to wetland health include inlet maintenance and control of non-native species.

4.0 Methods of Project Evaluation

4.1 Monitoring Plan

Condition A of the SONGS permit requires that monitoring of the wetland restoration be done to ensure compliance of mitigation measures over the full operating life of SONGS Units 2 and 3, which encompasses past and future years of operation of SONGS units 2 and 3 as well as the decommissioning period to the extent there are continuing circulating pump discharges. This monitoring measures compliance of the mitigation project with the performance standards specified in the SONGS permit. In accordance with Condition D (Administrative Structure) of the permit, contract scientists retained by the Executive Director developed the Monitoring Plan to guide the monitoring work and oversee the monitoring studies outlined in the Plan. The SONGS permit provides a general description of the performance standards and monitoring required for the wetland mitigation project. The Monitoring Plan includes detailed descriptions of each performance standard and the methods that will be used to determine whether they have been met.

A Draft Monitoring Plan for the SONGS Wetland Mitigation Program was reviewed by State and Federal agencies and SCE in May 2005. A revised Monitoring Plan was part of the coastal development permit (No. 6-04-88) for the wetland restoration project considered and approved by the Commission on October 12, 2005. The Monitoring Plan was subsequently updated in June and October 2011, July 2014, and January 2016 and will continue to be updated as more information becomes available pertaining to the logistics of sampling and methods of evaluating the performance standards.

4.2 Performance Standards

Performance standards specified in Condition A of the SONGS permit are used to evaluate the success of the San Dieguito Wetlands Restoration Project in meeting the intended outof-kind compensation for impacts to fish populations in the Southern California Bight due to SONGS operations. Monitoring independent of the permittee is done in accordance with Condition D of the SONGS permit to: (1) determine whether the performance standards established for Condition A are met, (2) determine, if necessary, the reasons why any performance standard has not been met, and (3) develop recommendations for appropriate remedial measures that may be required. The performance standards that will be used to measure the success of the wetland restoration project fall into two categories: absolute standards that are evaluated only in the San Dieguito Wetlands, and relative standards, which require that the value of the variable of interest be similar to that measured in reference wetlands in the region. The performance standards include long-term physical standards pertaining to topography (erosion, sedimentation), water quality (e.g., oxygen concentration), tidal prism (which affects tidal flushing), and habitat areas, and biological performance standards pertaining to biological communities (e.g., fish, invertebrates, and birds), marsh vegetation, Spartina canopy architecture, reproductive success of marsh plants, food chain support functions, and exotic species.

The evaluation of each absolute performance standard in any given year is assessed by 1) a comparison of the value obtained from monitoring to a fixed value (e.g., for Habitat Areas, Tidal Prism) or 2) using best professional judgment (Topography). All absolute standards must be met in a year in order for that year to count towards compliance with Condition A. The evaluation of each relative performance standard is based on a four-year running

average calculated from data collected at the San Dieguito Wetlands and the reference wetlands for that year and the previous three years, similar in approach to that used to evaluate the success of the Wheeler North Artificial Reef. Use of a short-term (4-year) running average accounts for natural variation over time that could affect compliance of the restoration site relative to the reference wetlands. For example, invertebrate, fish, and bird populations can vary in their species composition and abundance from year to year and given this variation it is likely that the reference wetlands (much like the San Dieguito Wetlands) would not consistently meet all the relative standards in a given year.

4.3 Reference Wetlands

The SONGS permit specifies that successful achievement of the relative performance standards will be measured in comparison to reference wetlands. Ideally, the biological assemblages in a successfully restored wetland should vary in a manner similar to those in the natural wetlands used for reference. Temporal variability, especially of the sort associated with weather (e.g., air temperature, rainfall) or oceanographic (e.g., swell height, water temperature, sea level) conditions can be accounted for by sampling the restored and natural reference wetlands concurrently. Concurrent monitoring of the restored and natural wetlands will help ensure that regional changes in weather and oceanographic conditions affecting the restored wetland will be reflected in the performance standards, since nearby reference wetlands will be subjected to similar conditions.

The permit requires that the wetlands chosen for reference be relatively undisturbed, natural tidal wetlands within the Southern California Bight. Relatively undisturbed wetlands have minimal human disturbance to habitats (e.g., trampling of vegetation, boating, fishing). Natural tidal wetlands appropriate as reference sites are not constructed or substantially restored, are continuously open to the ocean, and receive regular tidal inundation. The Southern California Bight extends from Pt Conception to the US/Mexico border. After evaluating more than 40 wetlands within the Southern California Bight, three wetlands, Tijuana River Estuary, Mugu Lagoon, and Carpinteria Salt Marsh were chosen as reference wetlands that best met the criteria of undisturbed, natural tidal wetlands within the Southern California Bight.

4.4 Determination of similarity

A requirement of the SONGS permit is that the response variables used to assess the relative performance standards of the San Dieguito Wetlands Restoration Project (hereafter referred to as "relative performance variables") be "similar" to those of the reference wetlands. Evaluating whether a particular relative performance variable at the San Dieguito Wetlands Restoration Project is similar to the reference wetlands requires that two conditions be met. The first condition requires that the mean value for the performance variable at San Dieguito Wetlands not be significantly worse than the mean value at the three reference wetlands. A one sample, one tailed statistical test is used to evaluate all such comparisons. Significance is determined using an approach that utilizes both a formal probability value and an effect size. Generally this is done by means of a t-test except in the case of the performance standards pertaining to Vegetation and Algae. For these standards, only the mean values are compared because the values are wetland wide censuses made using aerial imagery and thus there is no variability about a mean value. The performance for a particular relative performance variable at San Dieguito Wetlands is considered to be worse than the lower of the three reference wetlands if the p-value for the comparison is less than or equal to the proportional effect size (i.e., the proportional

difference between San Dieguito Wetlands and the lowest performing reference wetland). The only exception to this rule is when the p-value and the proportional effect size are both greater than 0.5 in which case assessment for the period is considered inconclusive and additional studies will be done. As an example, if the proportional effect size for a given performance variable was 0.25 (i.e., the mean value at San Dieguito Wetlands was 75% of the mean value at the worst of the three reference wetlands), then a t-test yielding a p-value ≤ 0.25 would indicate the San Dieguito Wetlands Restoration did not meet the performance standard, whereas p-values > 0.25 would indicate that it did meet the performance standard. More details concerning the approach and the rational for determining similarity are provided in the Monitoring Plan for the SONGS Wetland Mitigation Project (Page et al. 2016).

The rationale for using the mean value of the worst performing of the reference wetlands is that the reference wetlands are considered to be acceptable standards of comparison for the San Dieguito Wetlands. Hence, if the San Dieguito Wetlands Restoration is performing at least as well as one of the reference wetlands, then it should be judged successful. The scaling of the p-value (α) to the effect size recognizes sampling error when estimating mean values and balances the probability of falsely concluding that the San Dieguito Wetlands Restoration is not similar to the reference wetlands when it is (Type I error) with the probability of falsely concluding that the San Dieguito Wetlands Restoration is similar to the reference wetlands when it is not (Type II error).

To ensure that the San Dieguito Wetlands are not held to a higher standard than the reference wetlands the above procedure is also applied to the three reference wetlands (Tijuana Estuary, Mugu Lagoon, and Carpinteria Salt Marsh) to evaluate whether they would have met the relative performance standards. This is done by treating each reference wetland (e.g. Tijuana Estuary) as the mitigation wetland and using the other wetlands as the three reference wetlands. The San Dieguito Wetlands are considered similar to the reference wetlands if the proportion of relative standards met by the San Dieguito Wetlands is equal to or greater than the proportion of relative standards met by any of the reference wetlands. The above approach ensures that the assessment of similarity is consistent with the SONGS permit requirement that the performance standards be met without the unreasonable requirement that the San Dieguito Wetlands outperform the reference wetlands (Tijuana Estuary, Mugu Lagoon, and Carpinteria Salt Marsh) for every performance standard. Importantly, this approach deals realistically with the inherent variability of nature in a manner that best serves the interests of the public and SCE.

5.0 Progress Report on the San Dieguito Wetlands Restoration Project

Listed below are the performance standards that are used to evaluate whether the San Dieguito Wetlands Restoration meets the goals and objectives of the wetland mitigation set forth in Condition A of the SONGS coastal development permit; the methods used to evaluate each performance standard; and the results from the fourth year of monitoring. More detailed methods can be found in the updated Monitoring Plan for the SONGS Wetland Mitigation Project (Page et al. 2016,

http://marinemitigation.msi.ucsb.edu/documents/wetland/ucsb_mm_reports/wetland_mitiga tion_monitoring_plan_%20updated_january2016.pdf).

5.1 Absolute Performance Standards

Tidal prism

THE DESIGNED TIDAL PRISM SHALL BE MAINTAINED, AND TIDAL FLUSHING SHALL NOT BE INTERRUPTED.

<u>Approach</u>: The tidal prism standard, as an absolute standard, is applied only to the San Dieguito Wetlands restoration. The tidal prism is the amount of water that flows into and out of an estuary with the flood and ebb of the tide, excluding any contribution from freshwater inflows (Hume 2005). Numerical modeling suggested that after restoration, the tidal prism in the lagoon would increase. However, predictions of tidal prism from this modeling are likely to differ from actual values for the as-built wetland since they do not include the effects of friction, which could contribute to a smaller than predicted tidal prism and are not based on the actual as-built topography. Therefore, the tidal prism of the restored wetland was measured on completion of construction in July 2012 and used as the standard of comparison to detect changes in this performance variable during subsequent monitoring.

Since tidal prism can influence the area of wetland habitat inundated by the tides, the tidal prism standard is evaluated, in part, using criteria set forth in the habitat areas standard, which provides that the areas of the different habitats (subtidal, intertidal mudflat, vegetated salt marsh) shall not vary by more than 10%. The planned tidal volume-elevation relationship indicated that a decrease in tidal prism of greater than 12% could result in a reduction in the area of tidally inundated planned salt marsh habitat (1.3 to 4.5' NGVD) of greater than 10%. Since the area of planned intertidal salt marsh habitat may not differ by more than 10% from the as-built area (see section Habitat Areas below), the tidal prism can not be less than 88% of the as-built prism to ensure no more than 10% of planned salt marsh habitat remains exposed during a 4.5' tide. However, since a larger than planned tidal prism could potentially increase erosion within the restored wetland, the prism shall also not be larger than 112% of the as-built prism.



River Surveyor--Acoustic Doppler Current Profiler (ADCP)

Figure 5.1.1. Measurements of tidal flows are taken at Jimmy Durante Bridge (0.9 km from the inlet) using a portable Acoustic Doppler Profiler/discharge measurement system that is towed back and forth across the width of the channel every 15 minutes during an incoming tide.

Tidal prism is calculated by cumulating values of tidal flow volumes measured over an entire incoming (flood) tide for a range of maximum high tides using a portable Acoustic Doppler Current Profiler (ADCP) system (SonTek River Surveyor, Fig. 5.1.1). The performance standard is met if the regression line fit through the prism measurements taken during the monitoring year falls within 12% of the as-built prism values.

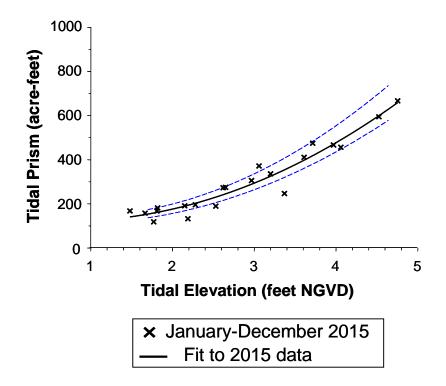


Figure 5.1.2. The regression fit to the tidal prism measurements taken January-December 2015 must fall within the dashed blue lines, which represent 88% and 112% of the as-built prism, for the tidal prism to be maintained.

<u>Results</u>: The regression fit to the tidal prism measurements for 2015 falls between the dotted blue lines, indicating that the tidal prism at the San Dieguito Wetlands was maintained in 2015 (Fig. 5.1.2). Therefore, this performance standard is met for 2015.

Habitat areas

THE AREAS OF DIFFERENT HABITATS SHALL NOT VARY BY MORE THAN 10% FROM THE AREAS INDICATED IN THE FINAL RESTORATION PLAN.

<u>Approach</u>: The habitat areas standard, as an absolute standard, is applied only to the San Dieguito Wetlands restoration. This performance standard is designed to preserve the mix of habitats specified in the Final Restoration Plan (SCE 2005) and to guard against large scale conversions of one habitat type to another, for example of vegetated marsh to mudflat. The Final Restoration Plan indicates that subtidal habitat will occur at elevations of <-0.9' NGVD, intertidal mudflat will occur from -0.9 to 1.3' NGVD, and intertidal salt marsh will extend from 1.3 to 4.5' NGVD and specifies acreages of the different habitats (Fig. 5.1.3). While this is useful for planning the acreages and distributions of the proposed habitats, salt marsh and mudflat habitats may not be constrained by these elevation

boundaries. As a result, areas of the three habitats will be assessed using criteria based on inundation, elevation and cover of vegetation.

Subtidal habitat is defined as continuously submerged. Mudflat habitat is defined as intertidal, occurring lower than 3.5' NGVD to provide for frequent tidal inundation, and as sparsely vegetated (< 5% cover of vegetation) since mudflats are by definition unvegetated (Fig. 5.1.4). The upper elevation limit for mudflat was based on the observation of surface salt deposits above this level in some areas indicating infrequent tidal inundation. Salt marsh habitat is defined as intertidal, occurring at or below 4.5' NGVD, the upper elevation limit of tidally influenced habitat for this project, and as vegetated by at least 30% cover of salt marsh plants (Fig. 5.1.5). This minimal cover of vegetation will provide perches and bare space for foraging of the State listed endangered Belding's Savannah Sparrow and other species. Elevation contours at 3.5' and 4.5' NGVD are determined using a Real Time Kinematic (RTK) global positioning system (GPS) with a vertical and horizontal accuracy of a few centimeters (typically < 3 cm). Habitats are assessed within 10 x 10 m² plots superimposed on multispectral aerial images of the restoration site taken annually in late spring to early summer. The acreages of subtidal, mudflat, and salt marsh habitats are computed with the aid of ArcMap and ArcGIS software and compared to the planned acreages in the Final Plan to determine whether they are within 10% of planned values.





Planned acres*:

Salt marsh:	green	92.6 acres				
Mudflat:	brown	24.9 acres				
Subtidal:	blue	32.0 acres				
*Final Restoration Plan (SCE 2005)						

Figure 5.1.3. Panel on the left shows areas of planned salt marsh (green), mudflat (brown), and subtidal (blue) habitats as provided in the Final Plan for the restoration project. The photo on the right shows marsh vegetation inundated during a high tide.

Assessed as Mudflat Habitat if:

- Intertidal and <3.5' NGVD
- <5% cover of vegetation (mudflats are defined as intertidal and unvegetated)

Assessed as Subtidal Habitat if:

Continuously submerged





Figure 5.1.4. Criteria used to classify areas of the restoration project as mudflat and subtidal habitat.

Habitat assessed as Salt Marsh if:

- Intertidal and <4.5' NGVD
- >30% cover of vegetation evaluated using aerial imagery
- Vegetation cover evaluated under the Relative Standards



Salt Marsh Habitat in San Dieguito Wetlands

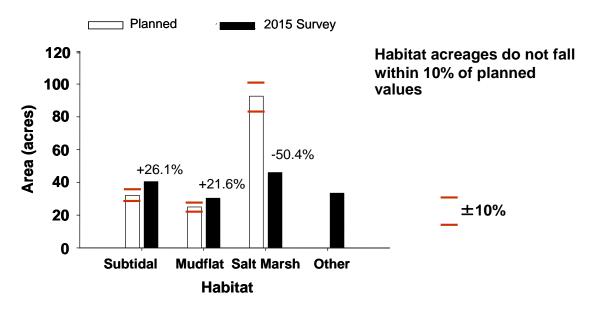


Insufficient cover of vegetation for Salt Marsh

Figure 5.1.5. Criteria used to classify portions of the restoration project as salt marsh habitat, and examples of an area assessed as salt marsh habitat and an area where cover of vegetation was insufficient to be assessed as salt marsh.

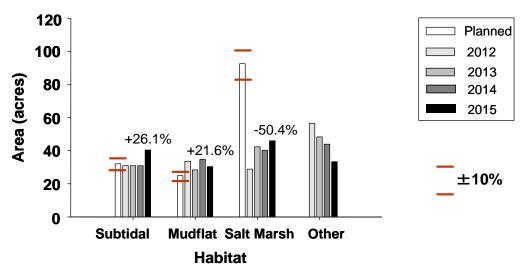
<u>Results</u>: The areas of subtidal, mudflat, and salt marsh habitat measured in the 2015 surveys were not within $\pm 10\%$ of the planned acreages (Fig. 5.1.6). Approximately 33 acres

were assessed as "other", not assessed as one of the planned habitats in the Final Restoration Plan. As a result the San Dieguito Wetlands did not meet the performance standard for Habitat Areas in 2015.



Habitat Acreages

Figure 5.1.6. Comparison of the areas of subtidal, mudflat, and salt marsh habitat in the Final Restoration Plan to the 2015 survey. Areas assessed as "other" were not assessed as one of the planned habitats provided in the Final Restoration Plan.



Habitat Acreages

Figure 5.1.7. Comparison of the areas of subtidal, mudflat, and salt marsh habitat in the Final Restoration Plan to the 2012 through 2015 surveys. There was an increase in the acreage of subtidal and salt marsh habitat and a decrease in the acreage of mudflat and

"other" in 2015 compared with 2014. The increase in subtidal habitat could be related to the generally higher coastal water levels associated with El Nino and to sand build up in the inlet channel that prevented the wetland from draining during low tides. The inlet was dredged in November 2015 to improve tidal flows.

Topography

THE WETLAND SHALL NOT UNDERGO MAJOR TOPOGRAPHIC DEGRADATION (SUCH AS EXCESSIVE EROSION OR SEDIMENTATION).

<u>Approach</u>: The intent of the Topography Standard is to ensure that the expected functions of the wetland are not affected by excessive erosion or sedimentation. Topographic changes resulting from excessive erosion or sedimentation could impede tidal flow within the wetland altering tidal prism and the areas of planned wetland habitat. Erosion or sedimentation within the restored wetland may result from high volumes of storm run-off, littoral movement of sand that blocks the inlet channel, slumping of banks or berms, or other causes.

Survey data and field observations are used to determine whether the topography standard is met. Visual surveys are done throughout the restored wetland to identify any sign of substantial erosion or sediment deposition that could impede tidal flow. Additional surveys are done following storm events when bank erosion, channel scour and sediment deposition is likely to occur. Constructed berms and associated structures (e.g. culverts and weirs) are a special topographical feature of the restored wetland. These features are visually inspected during the surveys.

<u>Results</u>: Survey data and field observations indicated that the expected functions of the San Dieguito Wetlands were not affected by excessive erosion or sedimentation in 2015 and therefore this performance standard is currently met.

Reproductive success

CERTAIN PLANT SPECIES, AS SPECIFIED IN THE WORK PROGRAM, SHALL HAVE DEMONSTRATED REPRODUCTION (I.E. SEED SET) AT LEAST ONCE IN THREE YEARS.

<u>Approach</u>: The reproductive success of salt marsh plants is evaluated by measuring whether seed are produced for seven common species found in the mid to high salt marsh: Parish's Glasswort (*Arthrocnemum subterminale*), Pickleweed (*Salicornia virginica*), Alkali Heath (*Frankenia salina*), Spiny Rush (*Juncus acutus*), Marsh Jaumea (*Jaumea carnosa*), California Sea Lavender (*Limonium californicum*), and Salt Grass (*Distichlis spicata*). These are the most common species found within the restoration site. The seven common species are inspected for the presence of seeds at 10 sampling stations per plant species distributed throughout the wetland in summer-fall when seed set is greatest. Seed set is identified from a subsample of mature flowers of each species.

<u>Results</u>: All seven species produced seed in 2012 and again in 2015, which is consistent with the permit requirements (Fig 5.1.8). Since all seven species produced seed within three years, the standard for Reproductive Success is met for 2015.

	Seed Set		
Plant	2012	2015	
Parish's Glasswort	\checkmark	\checkmark	
Saltgrass	\checkmark	\checkmark	
Alkali Heath	\checkmark	\checkmark	
Marsh Jaumea	\checkmark	\checkmark	
Spiny Rush	\checkmark	\checkmark	
California Sea Lavender	\checkmark	\checkmark	
Pickleweed	\checkmark	\checkmark	

Figure 5.1.8. Plant species evaluated for seed set.

Exotics

THE IMPORTANT FUNCTIONS OF THE WETLAND SHALL NOT BE IMPAIRED BY EXOTIC SPECIES.

<u>Approach</u>: Exotic species can cause compositional and functional changes in estuarine ecosystems. Such changes can occur, for example, through the alteration of food webs or the physical structure of habitats (e.g., burrowing activities that affect the stability of tidal channel banks, Talley et al. 2001). Monitoring data collected for fish, invertebrates, birds, and vegetation are used to assess the prevalence of exotic species.



Figure 5.1.9. Exotic species targeted during the special survey (left panel) and divers preparing to enter the basin (W1) to conduct the special survey (right panel).

In addition, a special survey looking for exotic species was conducted that covered as much of the wetland as possible. This special survey focused on plants and non-cryptic macro invertebrates in intertidal and subtidal habitats (Fig. 5.1.9).

<u>Results</u>: Densities of exotic species were very low and there was no evidence that exotic species impaired the important functions of San Dieguito Wetlands in 2014. We note that the Yellow Fin Goby, an exotic species that was the fifth most abundant fish as determined from our fish sampling in 2013 was not abundant in 2014 or 2015.

5.2 Relative Performance Standards

Water Quality

WATER QUALITY VARIABLES [TO BE SPECIFIED] SHALL BE SIMILAR TO REFERENCE WETLANDS.

<u>Approach</u>: Because of its documented importance to wetland health, the concentration of dissolved oxygen (DO) is used to evaluate water quality within the restored wetland. Dissolved oxygen concentration can change rapidly with inlet closure resulting in adverse effects on estuarine biota. However, dissolved oxygen also varies with location, the tidal cycle and time of day (it is generally higher during the day due to oxygen provided by photosynthesis, and lower during the night due to respiration). Measurements of dissolved oxygen are therefore made using continuously recording environmental data loggers (e.g., YSI sonde 600 XLM). Two dataloggers are deployed at the restored and reference wetlands to characterize the average value of dissolved oxygen concentrations within the wetlands (one near the inlet and one near the most inland extension of the wetland).

Dissolved oxygen concentration (DO) below 3 mg/l is considered hypoxic and sustained concentrations below this value may be detrimental to estuarine biota (Ecological Society of America, 2012). Therefore, one approach to assessing dissolved oxygen is to assess the length of time continuously spent below this concentration. The water quality standard is evaluated by comparing the mean length in hours of continuous hypoxia between San Dieguito Wetlands and the reference wetlands. If the mean number of consecutive hours with DO < 3 mg/l is significantly higher in the San Dieguito Wetlands than in the reference wetland with the highest value, then San Dieguito Wetlands fails to meet the standard.

<u>Results</u>: Figure 5.2.1 shows the mean number of hours of continuous hypoxia at the San Dieguito Wetlands compared with the 3 reference wetlands from 2012 through 2015 and the four year running average, which is used to evaluate the standard. Again, this standard is evaluated by comparing values in San Dieguito to the reference wetland with the highest value of sequential hours of hypoxia. For the four year running average, the value for sequential hours of hypoxia at San Dieguito was similar to the reference wetlands and therefore San Dieguito Wetlands met the Water Quality standard for this period.

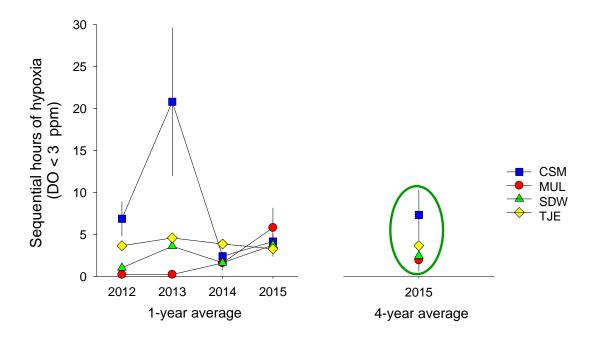


Figure 5.2.1. Mean length in hours of continuous hypoxia ($[O_2] < 3 \text{ mg/l}$) in the San Dieguito Wetlands compared with the three reference wetlands. Abbreviations used in this and subsequent figures: CSM=Carpinteria Salt Marsh, MUL=Mugu Lagoon, SDW=San Dieguito Wetlands, and TJE=Tijuana Estuary. Mean values ±1SE in this and subsequent figures.

General sampling design for fish and macro-invertebrates.

San Dieguito Wetlands and the three reference wetlands are sampled in the summer. Six tidal creeks and six sections of main channel/basin are sampled in each wetland (Fig. 5.2.2). A potential concern for the monitoring design was that basins of the type constructed in the San Dieguito Wetlands Restoration do not occur naturally in southern California wetlands, and thus cannot be compared to natural reference sites. However, data collected by Marine Ecological Consultants (1993) on fish abundance from different habitats at San Dieguito Lagoon prior to restoration found that fish assemblages were similar in basin and main channel habitats and thus it is biologically reasonable to treat the constructed basin as main channel habitat in post-construction monitoring. The sampled creeks or sections of main channel/basin are treated as replicates in subsequent analysis. Because tidal creeks and main channels differ in width, water depth, and hydrology, and are thus the likely to support different assemblages of fish and macro-invertebrates, tidal creeks and main channels are assessed separately.



Figure 5.2.2. Location of tidal creeks and sections of main channel and basin sampled in San Dieguito Wetlands.

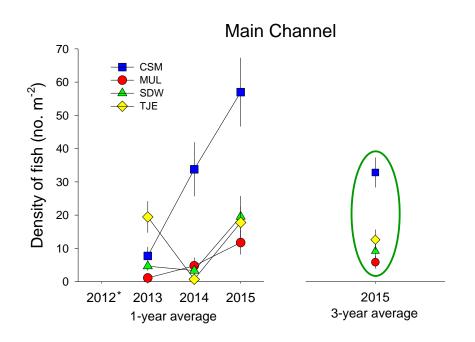
Fish

WITHIN 4 YEARS OF CONSTRUCTION, THE TOTAL DENSITIES AND NUMBER OF SPECIES OF FISH SHALL BE SIMILAR TO THE DENSITIES AND NUMBER OF SPECIES IN SIMILAR HABITATS IN THE REFERENCE WETLANDS.

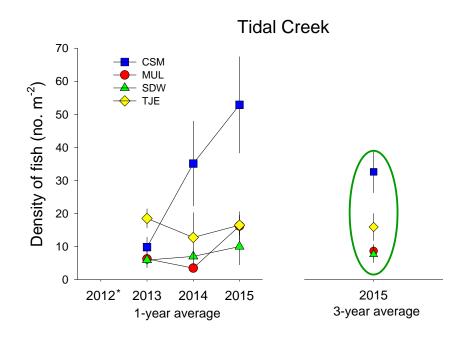
<u>Approach</u>: Data on the density and numbers of species of fish are collected using 0.43 m² circular enclosure traps and larger beach seines (generally 1000 m²). Enclosure traps are used to sample gobies, which are small, numerically abundant fishes that are poorly sampled by other methods (Steele et al 1996a) as well as other comparatively sized fish. Beach seines in combination with blocking nets are used to sample larger more mobile fishes (Steele et al 1996b). Fish captured by both methods are identified and counted in the field and returned to the water alive.

The densities and species richness of fish for each creek or section of main channel/basin sampled is computed using the combined enclosure trap (i.e., gobies) and beach seine (excluding gobies) samples. Density and species richness values averaged across the six creeks or six sections of main channel/basin are used to compare wetlands. Ridgeway's Rail nesting in Tijuana Estuary prevented sampling using seines in 2012 so a 3 year running average (2013-2015) that includes data from both enclosure traps and seines was used to evaluate the standards for the density and species richness of wetland fish in 2015.

Results:



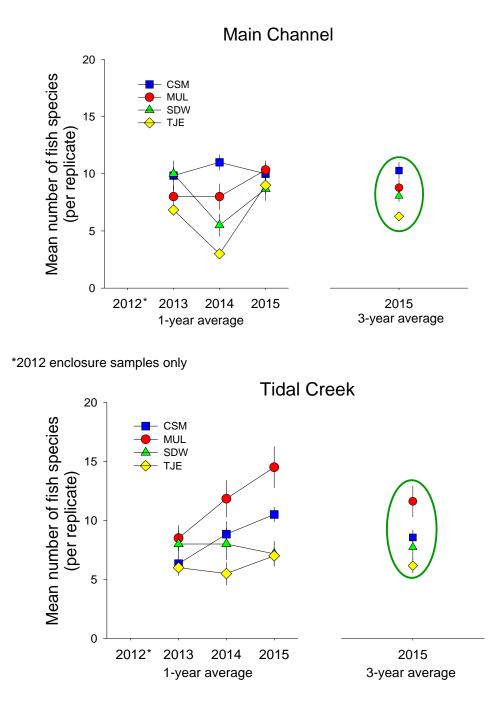
*2012 enclosure samples only



*2012 enclosure samples only

Figure 5.2.3. Comparison of fish density between San Dieguito Wetlands and Tijuana Estuary, Mugu Lagoon, and Carpinteria Salt Marsh in main channel and tidal creek habitats.

Data from 2013 through 2015 and a 3 year running average for fish density and fish species richness are presented in Figures 5.2.3 and 5.2.4. Fish density increased dramatically from



*2012 enclosure samples only

Figure 5.2.4. Comparison of fish species richness between San Dieguito Wetlands and the reference wetlands for main channel and tidal creek habitats. Results are expressed per replicate (i.e., per section of main channel or tidal creek).

2013 to 2015 in Carpinteria Salt Marsh in both main channel and tidal creek habitats. This increase was due to the recruitment of large numbers of gobies into this wetland. For the 3 year running average, fish density in both main channel and tidal creek habitats in San Dieguito Wetlands was not significantly lower than the lowest performing reference wetland.

Therefore, the standards for fish density in main channels and tidal creeks are currently met.

For fish species richness (Fig. 5.2.4), the 3 year running average in main channel and tidal creek habitats in San Dieguito Wetlands was not significantly lower than the lowest performing reference wetland. Therefore, the restored wetland currently meets the standards for fish species richness in main channels and tidal creeks.

Macroinvertebrates

WITHIN 4 YEARS OF CONSTRUCTION, THE TOTAL DENSITIES AND NUMBER OF SPECIES OF MACROINVERTEBRATES SHALL BE SIMILAR TO THE DENSITIES AND NUMBER OF SPECIES IN SIMILAR HABITATS IN THE REFERENCE WETLANDS.

<u>Approach</u>: Three methods are used to sample macro-invertebrates. First, epifauna (i.e., animals that live on the sediment surface. such as the California Horn Snail, are sampled by counting individuals within 25 x 25 cm quadrats placed on the unvegetated banks of tidal creeks and sections of main channel/basin. Second, deep living larger infauna (i.e., animals that live beneath the sediment surface such as the Jackknife Clam and Ghost Shrimp are sampled adjacent to the quadrats using a 10 cm diameter (large) core pushed into the sediment to a maximum depth of 50 cm. The contents of the 10 cm core are sieved through a 3-mm mesh screen in the field. Animals retained by the 3-mm mesh are identified and counted in the field and returned to the habitat. Third, smaller infaunal invertebrates (e.g., most worms) are sampled using a 3.5-cm diameter (small) core pushed into the sediment to a depth of 6 cm. The small core samples are taken adjacent to the large core samples and were preserved on site in 10% buffered formalin. The samples are returned to the laboratory where they are screened through a 0.5mm mesh. Biota retained on the screen are identified and counted.

The density values of macro-invertebrates at each station used in the analysis consists of the combined data from the quadrat (i.e., epifauna), and small and large cores (small and large infauna) standardized for the area sampled. The number of different species (or lowest identified taxon) of invertebrates sampled using the various methods are also combined to provide an estimate of species richness for each station. Density and species richness values averaged across the 6 creeks or 6 sections of main channel/basin were used to compare wetlands.

<u>Results</u>: The density of macro-invertebrates was highest in both main channel and tidal creek habitat in all four years in Mugu Lagoon. The four year running average of density of macro-invertebrates in both main channels and tidal creeks was lower at San Dieguito Wetlands compared with the lowest performing reference wetland and thus not similar to the reference wetlands (Fig. 5.2.5). Therefore, the performance standards for macro-invertebrate density in main channel and tidal creek habitats of San Dieguito Wetlands are currently not met.

To assess the species richness of macro-invertebrates, the three year running average from 2013-2015 is used because larger invertebrates captured during seine sampling for fish are used to compute species richness and seining was not conducted in 2012 because of Ridgeway's Rail nesting. The three-year running average for species richness of

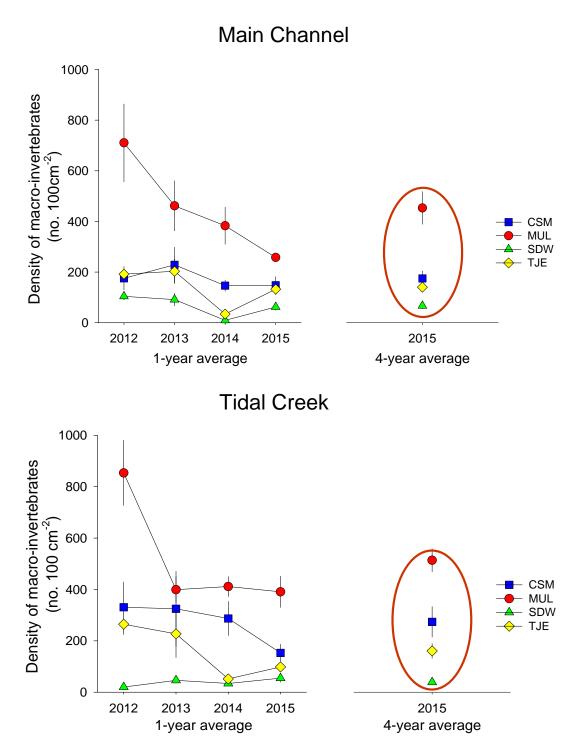
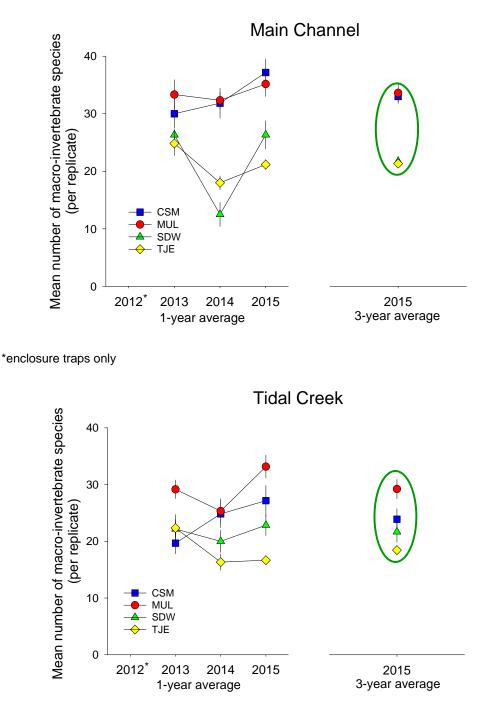


Figure 5.2.5. Comparison of macro-invertebrate density between San Dieguito Wetlands (SDW) and the reference wetlands for main channel and tidal creek habitats.



*enclosure traps only

Figure 5.2.6. Comparison of macro-invertebrate species richness between San Dieguito Wetlands and the reference wetlands for main channel and tidal creek habitats. Results are expressed per replicate (i.e., per section of main channel or tidal creek).

macro-invertebrate species richness at San Dieguito Wetlands was not different than the lowest performing reference wetland for both main channel and tidal creek habitats. Therefore, the performance standards for macro-invertebrate species richness in main channel and tidal creek habitats of San Dieguito Wetlands are currently met.

Birds

WITHIN 4 YEARS OF CONSTRUCTION, THE TOTAL DENSITIES AND NUMBER OF SPECIES OF BIRDS SHALL BE SIMILAR TO THE DENSITIES AND NUMBER OF SPECIES IN SIMILAR HABITATS IN THE REFERENCE WETLANDS.

<u>Approach</u>: Birds are sampled by walking within clear viewing distance (using binoculars or spotting scope) of 20 replicate rectangular plots of 100 x 150 m spread throughout the wetlands (Fig. 5.2.7 shows distribution of plots in the San Dieguito Wetlands) and visually identifying and counting all birds sighted within each plot. The time spent identifying and counting birds within each plot is five minutes to standardize sampling effort. Bird sampling is conducted during the same period of the tide cycle (falling and low tide) to reduce the potential effects of this variable on bird abundance. All wetlands are sampled within a few days of one another to reduce the potential effects of weather, and other factors that might vary among wetlands over time, on bird density and species richness.



Figure 5.2.7. Distribution of the 20-100 x 150 m bird sampling plots in the San Dieguito Wetlands.

Bird assemblages in coastal wetlands of southern California exhibit strong seasonal variations in species richness and density that are driven by the movement of migratory birds. Sampling observations are made during three periods: winter (January, February), spring (April, May), and fall (October, November) that have high bird densities and distinctive species composition. Six sampling surveys are made in each wetland during each seasonal period with three surveys taken within each of the two months of each period. The densities and number of species of birds sampled over time within each plot are averaged across the 18 survey dates. The mean densities and number of species of birds within each wetland used for comparing the restored and reference wetlands is computed using the 20 plot means as replicates for each wetland.

<u>Results</u>: Mugu Lagoon had the highest bird density in 2012 through 2015 and the highest 4 year running average for bird density. However, the four-year running average of bird density in San Dieguito Wetlands was higher than the wetland with the lowest value over this period (Fig. 5.2.8). Therefore, the standard for bird density in San Dieguito Wetlands is currently met.

Figure 5.2.9 compares bird species richness, as mean number of species per hectare, in San Dieguito Wetlands to the three reference wetlands. For the four-year running average, San Dieguito Wetlands had higher bird species richness than all of the reference wetlands, including the reference wetland with the lowest value. Therefore, the standard for bird species richness in San Dieguito Wetlands is currently met.

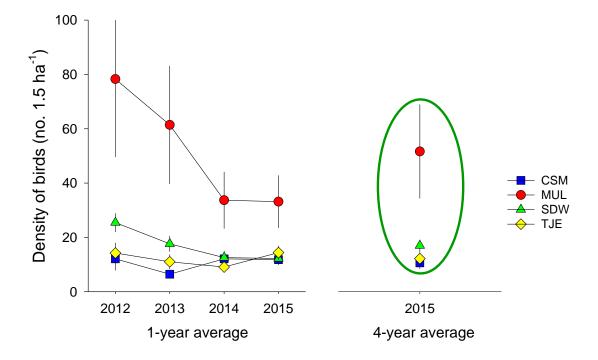


Figure 5.2.8. Comparison of bird total density between San Dieguito Wetlands and Tijuana Estuary, Mugu Lagoon, and Carpinteria Salt Marsh.

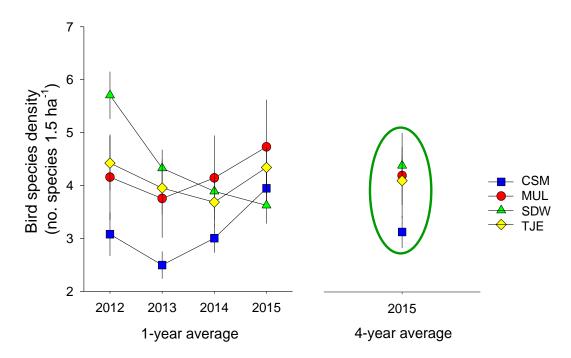


Figure 5.2.9. Comparison of bird species richness between San Dieguito Wetlands and the three reference wetlands.

Vegetation

THE PROPORTION OF TOTAL VEGETATION COVER AND OPEN SPACE IN THE MARSH SHALL BE SIMILAR TO THOSE PROPORTIONS FOUND IN THE REFERENCES SITES.



Figure 5.2.10. View of San Dieguito Wetlands modules W5 & W10 taken in March 2016 showing cordgrass (in center) and mudflat below it.

<u>Approach</u>: Estimates of percent cover of vegetation and algae in San Dieguito Wetlands and the reference wetlands are made using aerial imagery taken in the late spring or summer. Wetland wide estimates of cover classes are compared between San Dieguito Wetlands and the reference wetlands. Cover estimates of vegetation are compared among wetlands in salt marsh habitat as defined under Habitat Area standard. In addition, cover of algal mats are compared among wetlands across all habitats.

<u>Results</u>: Although vegetation is colonizing the San Dieguito Wetland and has increased in distribution, it has been much lower than in any of the reference wetlands and shows no increasing trend over the four years of monitoring. (Fig. 5.2.11). As a result the four year running average of cover of vegetation was lower at San Dieguito compared with the lowest performing reference wetland and thus is not yet similar to the reference wetlands.

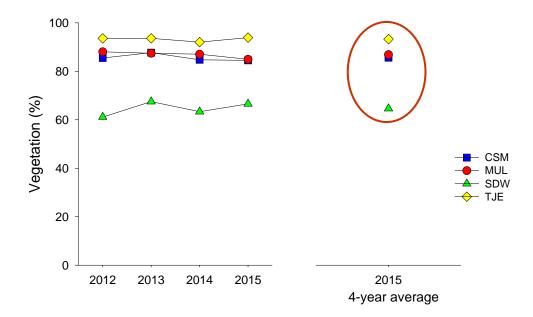


Figure 5.2.11. Comparison of the percent cover of salt marsh plants between San Dieguito Wetlands and the reference wetlands.

Algae

THE PERCENT COVER OF ALGAE SHALL BE SIMILAR TO THE PERCENT COVER FOUND IN THE REFERENCE SITES.

<u>Approach</u>: This performance standard is designed to monitor the development of unusually dense mats of filamentous green macroalgae in the restoration site. Thick mats of macroalgae have the potential to interfere with wetland structure and function by smothering benthic invertebrates and inhibiting bird feeding (e.g., Everett 1991). Macroalgal mats can also be deposited on the salt marsh during high tides, adversely affecting salt marsh vegetation, and can lower dissolved oxygen concentration during decomposition. Estimates of the cover of macroalgae are made from the aerial images taken to monitor the cover of salt marsh vegetation. Since excessive macroalgal growth can be detrimental, the percent

cover of macroalgae in the restored wetland must be lower than the reference wetland with the highest cover of macroalgae.

<u>Results:</u> Macroalgal cover in San Dieguito Wetlands was lower than the reference wetland with the highest value in 2012, 2013 and 2015, but slightly higher than the reference wetland with the highest value (Carpinteria Salt Marsh) in 2014 (Fig. 5.2.12). For the four year running average, macroalgal cover in San Dieguito Wetlands was lower than the value in the reference wetland with the highest cover (Mugu Lagoon). Therefore, the relative standard for Algae is currently met.

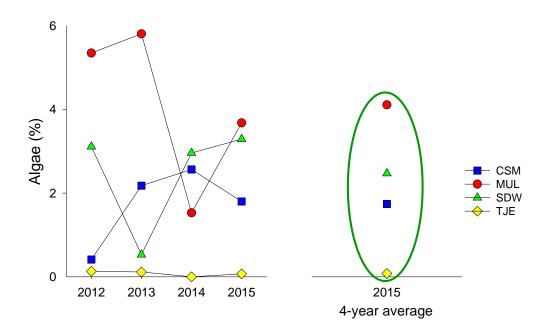


Figure 5.2.12. Comparison of percent cover of macroalgae between San Dieguito Wetlands and the reference wetlands.

Spartina canopy architecture

THE RESTORED WETLAND SHALL HAVE A CANOPY ARCHITECTURE THAT IS SIMILAR IN DISTRIBUTION TO THE REFERENCE SITES, WITH AN EQUIVALENT PROPORTION OF STEMS OVER 3 FEET TALL.

<u>Approach</u>: The canopy of *Spartina foliosa* provides habitat for the federally endangered Ridgeway's Rail and other bird species. The number and height of stems of *S. foliosa* in the restored wetland and in Tijuana Estuary is assessed in four patches in each wetland. This standard is only evaluated relative to Tijuana Estuary because *Spartina* is absent in Carpinteria Salt Marsh and uncommon in Mugu Lagoon.

Spartina is sampled in 0.1 m² quadrats placed over the cordgrass every 2 m along a 20 m long transect line extending parallel to the water line in each patch (Fig. 5.2.13) and is based on the methods developed by Zedler (1993). From the sampling, the mean proportion of stems > 3 feet (91 cn) tall (excluding flowering stalks) is determined for each cordgrass patch. The mean proportion of stems > 3 feet tall for each wetland is calculated

using patches as replicates, and this value is compared between wetlands.



Figure 5.2.13. View of sampling transect overlying a patch of cordgrass in module W4. Cordgrass is sampled in 0.1 m^2 quadrats placed every two meters along the 20 m long transect line.

<u>Results</u>: There was quite a bit of spatial and temporal variability in the mean proportion of stems > 3 feet (or 91 cm) tall in San Dieguito Wetlands and Tijuana Estuary, including a drop in this value in San Dieguito Wetlands from 2014 to 2015 (Fig. 5.2.14). The decline in the height of stems in San Dieguito from 2014 to 2015 was possibly due to increased stress of the plants associated with higher water levels in the wetland that increased tidal inundation of the plants. Nevertheless, the four-year running average of mean proportion of stems >3 feet (or 91 cm) tall was similar between San Dieguito Wetlands and Tijuana Estuary. Therefore, the relative standard for *Spartina* canopy architecture is currently met.

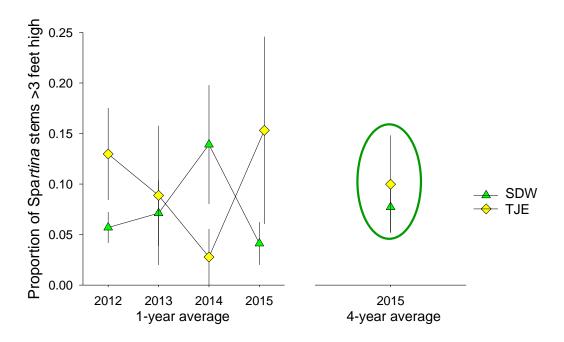


Figure 5.2.14. Comparison of the mean proportion of stems > 3 feet (91 cm) tall between San Dieguito Wetlands and Tijuana Estuary.

Food chain support

THE FOOD CHAIN SUPPORT PROVIDED TO BIRDS SHALL BE SIMILAR TO THAT PROVIDED BY THE REFERENCE SITES, AS DETERMINED BY FEEDING ACTIVITY OF THE BIRDS.

<u>Approach</u>: Food chain support is one of the more important functions of coastal wetlands. Measurements of food chain support provided to birds are conducted at the same time that birds are sampled to determine their density and species richness. This performance standard is evaluated using the density of birds feeding within selected plots consisting primarily of mudflat or unvegetated channel. A bird is recorded as feeding if one feeding attempt is made over a five-minute time interval. Feeding observations are made on shorebirds typically found in all of the study wetlands (e.g., willet, marbled godwit, dowitcher). The density of feeding birds in each of the selected plots used in the analysis consists of the average across the 18 survey dates.

<u>Results</u>: The highest density of feeding birds occurred in Mugu Lagoon in 2012 through 2015 (Fig. 5.2.15). However, the four year running average of feeding activity was not significantly lower at San Dieguito Wetlands compared with the reference wetlands. Therefore, the relative standard for Food Chain Support is currently met.

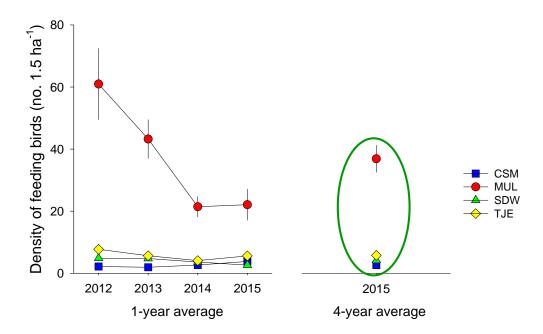


Figure 5.2.15. Comparison of the densities of feeding birds between San Dieguito Wetlands and the reference wetlands.

6.0 Permit Compliance

6.1 Summary Assessment of the Absolute Performance Standards

In order for the San Dieguito Wetlands to receive mitigation credit for a given year, it must meet all of the absolute performance standards. The absolute standards are measured only in San Dieguito Wetlands and are assessed only for the current year.

ABSOLUTE STANDARDS	2015
1. Habitat Areas	NO
2. Tidal Prism	YES
3. Topography	YES
4. Plant Repoductive Success	YES
5. Exotic Species	YES
NUMBER OF ABSOLUTE STANDARDS MET	4

Table 6.1.1. Summary of assessment of the Absolute Standards for 2015.

Table 6.1.1 provides a summary evaluation of the Absolute Standards for 2015. A "**YES**" indicates that the San Dieguito Wetlands Restoration met the required criteria for a given absolute standard. The San Dieguito Wetlands Restoration met 4 of the 5 absolute standards in 2015, but failed to meet the requirement of the Habitat Areas standard and therefore cannot receive mitigation credit for 2015.

6.2 Summary Assessment of the Relative Performance Standards

In order for the San Dieguito Wetlands to receive mitigation credit for a given year, it must also meet as many of the relative performance standards as the lowest performing reference wetland. The relative performance standards are measured in San Dieguito Wetlands, Tijuana Estuary, Mugu Lagoon, and Carpinteria Salt Marsh and assessed using a four year running average (Section 4.2). For standards in which only 3 years of data are available, the 3 year running average is used. Table 6.2.2 provides a summary assessment of the relative performance standards for 2015. A "**YES**" indicates that the value for the indicated response variable at a particular wetland is similar to the other wetlands. A "**NO**" indicates that the indicated response variable was statistically worse or lower than the other wetlands. Comparing the running averages, Tijuana was the best performing wetland in 2015 with a higher proportion of standards (0.933) met than the other wetlands. San Dieguito Wetlands received a lower proportion of "**YES**" (0.800) than Mugu Lagoon and Carpinteria Salt Marsh, the reference sites with the next lowest proportion of "**YES**" (0.857). Therefore, San Dieguito Wetlands did not meet the relative standards for 2015.

	RELATIVE STANDARDS	SDW 4 year*	TJE 4 year	MUL 4 year	CSM 4 year
1	Water Quality	YES	YES	YES	YES
2	Bird Density	YES	YES	YES	YES
3	Bird Species Richness	YES	YES	YES	NO
4	Fish Density - Main Channels	YES	YES	NO	YES
5	Fish Species Richness - Main Channels	YES	NO	YES	YES
6	Fish Density - Tidal Creeks	YES	YES	YES	YES
7	Fish Species Richnes - Tidal Creeks	YES	YES	YES	YES
8	Macro-invertebrate Density - Main Channels	NO	YES	YES	YES
9	Macro-invertebrate Species Richness - Main Channels	YES	YES	YES	YES
10	Macro-invertebrate Density - Tidal Creeks	NO	YES	YES	YES
11	Macro-invertebrate Species Richness - Tidal Creeks	YES	YES	YES	YES
12	Vegetation Cover	NO	YES	YES	YES
13	Algae Cover	YES	YES	NO	YES
14	Food Chain Support - Bird Feeding	YES	YES	YES	NO
15	Spartina Canopy Architecture**	TES	TES		
	PROPORTION OF RELATIVE STANDARDS MET		0.933	0.857	0.857
*sha	ded cells are 3 yr running averages				$\overline{}$

**SDW compared to TJE only

Table 6.2.1. Summary evaluation of the Relative Standards for 2015. Standards pertaining to Biological Communities are enclosed by a blue box.

BIOLOGICAL COMMUNITY STANDARDS		TJE	MUL	CSM	
	4 year*	4 year	4 year	4 year	
Bird Density	YES	YES	YES	YES	
Bird Species Richness	YES	YES	YES	NO	
Fish Density - Main Channels	YES	YES	NO	YES	
Fish Species Richness - Main Channels	YES	NO	YES	YES	
Fish Density - Tidal Creeks	YES	YES	YES	YES	
Fish Species Richnes - Tidal Creeks	YES	YES	YES	YES	
Macro-invertebrate Density - Main Channels	NO	YES	YES	YES	
Macro-invertebrate Species Richness - Main Channels	YES	YES	YES	YES	
Macro-invertebrate Density - Tidal Creeks	NO	YES	YES	YES	
Macro-invertebrate Species Richness - Tidal Creeks	YES	YES	YES	YES	
		\frown	\bigcap		
PROPORTION OF BIOLOGICAL COMMUNITY STANDARDS MET	0.800	0.900	0.900	0.900	
* Shaded cells are 3-year running averages					

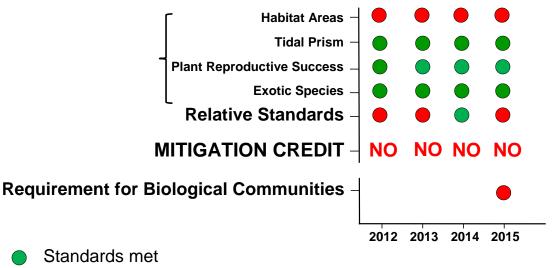
* Shaded cells are 3-year running averages

Table 6.2.2. Summary evaluation of the special requirement for standards that pertain to Biological Communities: within 4 years of construction, the total densities and number of

species of fish, macro-invertebrates and birds shall be similar to the densities and number of species in similar habitats in the reference wetlands.

The SONGS permit also has special requirements for the Biological Communities standards, those standards that pertain to birds, fish, and macro-invertebrates. The special requirement for Biological Communities is evaluated as a subset of the relative performance standards—the San Dieguito Wetlands must perform at least as well as the worst performing reference wetland. Table 6.6.2 provides a summary assessment of the relative performance standards that pertain to Biological Communities for 2015. A "**YES**" indicates that performance variable at a particular wetland is similar to the other wetlands; a "**NO**" indicates that it was not. The gray shaded areas indicate those standards for which 3 year running averages are used. Comparing the running averages, San Dieguito Wetlands received a lower proportion of "**YES**" (0.80) than the reference wetlands, which all had a proportion equal to 0.90. This was due to the under-performance of invertebrate density in the main channels and tidal creeks in the restored wetland compared to the reference wetlands. Consequently, San Dieguito Wetlands did not meet the special requirement that the standards for Biological Communities be met in four years.

Project Compliance San Dieguito Wetlands Restoration Project



Standards not met

Figure 6.2.1. Status of compliance with the performance standards provided in the SONGS Permit.

In order to receive mitigation credit for a given year, the wetland restoration project must meet all of the Absolute Standards and as many of the relative standards as the lowest or worst performing reference wetland. To date, the San Dieguito Wetlands has met the

absolute standards for tidal prism, topography, and exotic species, but has yet to meet the habitat areas standard (Fig. 6.2.1), primarily due to slow vegetation development. In addition, the project has failed to meet the relative standard requirement in 3 out of 4 years, and the special requirement that the standards for Biological Communities be met within 4 years. While there are many encouraging signs that the wetland in providing habitat and food chain support for wetland plants and animals, it has not yet satisfied the performance success criteria provided in the SONGS permit and has not yet received mitigation credit.

7.0 On-going Activities and Future Plans for 2016

Monitoring of the San Dieguito Wetlands, and the reference wetlands, Carpinteria Salt Marsh, Mugu Lagoon, and Tijuana Estuary will continue in 2016 as required by the SONGS Permit using the same level of effort and methods employed in 2015. In addition, existing data will be analyzed to examine the reasons for the underperformance of macroinvertebrate densities and vegetation cover. CCC staff and SCE will also be consulted regarding next steps to address the underperformance of macro-invertebrate densities and vegetation cover and steps to bring the project into compliance with the SONGS permit.

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